NIC INC Form 10-Q November 06, 2008

# UNITED STATES SECURITIES AND EXCHANGE COMMISSION

WASHINGTON, D.C. 20549

# **FORM 10-Q**

# QUARTERLY REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the quarterly period ended September 30, 2008

Commission file number 000-26621

# NIC INC.

(Exact name of registrant as specified in its charter)

**Colorado** (State or other jurisdiction of incorporation or organization)

**52-2077581** (I.R.S. Employer Identification No.)

25501 West Valley Parkway, Suite 300, Olathe, Kansas 66061

(Address of principal executive offices) (Zip Code)

Registrant s telephone number, including area code: (877) 234-3468

Indicate by check mark whether the registrant: (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports), and (2) has been subject to such filing requirements for the past 90 days. Yes x No o

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, a non-accelerated filer or a smaller reporting company. See the definitions of large accelerated filer, a cacelerated filer and smaller reporting company in Rule 12b-2 of the Exchange Act. (Check one):

Large accelerated filer o Accelerated filer x

Non-accelerated filer o Smaller reporting company o

(Do not check if a smaller reporting company)

Indicate by check mark whether the registrant is a shell company (as defined in Rule 12b-2 of the Exchange Act). Yes o No x

The number of shares outstanding of the registrant s common stock as of October 31, 2008 was 62,774,595.

## PART I - FINANCIAL INFORMATION

## Item 1. Consolidated Financial Statements

## NIC INC.

## CONSOLIDATED BALANCE SHEETS

## (UNAUDITED)

#### thousands

|  | Se | eptember 30,<br>2008 | December 31,<br>2007 |
|--|----|----------------------|----------------------|
| ASSETS   |    |                      |                      |
| Current assets:  |    |                      |                      |
| Cash and cash equivalents  | \$ | 55,510               | \$<br>38,236         |
| Short-term investments   |    | 6,854                | 17,600               |
| Trade accounts receivable  |    | 33,281               | 28,149               |
| Unbilled revenues  |    | 348                  | 720                  |
| Deferred income taxes, net   |    | 7,033                | 6,746                |
| Prepaid expenses & other current assets  |    | 2,289                | 2,143                |
| Total current assets   |    | 105,315              | 93,594               |
| Property and equipment, net  |    | 6,739                | 6,110                |
| Deferred income taxes, net   |    | 5,190                | 10,809               |
| Other assets   |    | 1,251                | 863                  |
| Total assets   | \$ | 118,495              | \$<br>111,376        |
| LIABILITIES AND SHAREHOLDERS EQUITY  |    |                      |                      |
| Current liabilities:   |    |                      |                      |
| Accounts payable   | \$ | 44,136               | \$<br>36,498         |
| Accrued expenses   |    | 8,215                | 6,848                |
| Application development contracts  |    | 246                  | 353                  |
| Other current liabilities  |    | 1,017                | 99                   |
| Total current liabilities  |    | 53,614               | 43,798               |
|  |    |                      |                      |
| Other long-term liabilities  |    | 1,036                | 714                  |
| Total liabilities  |    | 54,650               | 44,512               |
| Commitments and contingencies (Notes 1, 2 and 7)   |    |                      |                      |
| Shareholders equity: Common stock, no par, 200,000 shares authorized 62,760 and 62,031 shares issued and outstanding |    |                      |                      |
| Additional paid-in capital   |    | 153,590              | 165,934              |
| Accumulated deficit  |    | (89,674)             | (98,902)             |
| Accumulated other comprehensive loss   |    | (71)                 | ( / /                |
| r · · · · · · · ·  |    | 63,845               | 67,032               |
| Less treasury stock  |    |                      | (168)                |
| Total shareholders equity  |    | 63,845               | 66,864               |
| Total liabilities and shareholders equity  | \$ | 118,495              | \$<br>111,376        |

## NIC INC.

## CONSOLIDATED STATEMENTS OF INCOME

## (UNAUDITED)

## thousands except for per share amounts

|  | Three months ended<br>September 30, |    |        | Nine mon<br>Septem |    |        |
|--|-------------------------------------|----|--------|--------------------|----|--------|
|  | 2008                                |    | 2007   | 2008               |    | 2007   |
| Revenues:  |                                     |    |        |                    |    |        |
| Portal revenues                                      | \$<br>24,147                        | \$ | 20,699 | \$<br>72,564       | \$ | 61,177 |
| Software & services revenues                         | 794                                 |    | 859    | 2,758              |    | 2,491  |
| Total revenues                                       | 24,941                              |    | 21,558 | 75,322             |    | 63,668 |
| Operating expenses:                                  |                                     |    |        |                    |    |        |
| Cost of portal revenues, exclusive of depreciation & |                                     |    |        |                    |    |        |
| amortization   | 13,502                              |    | 10,844 | 39,214             |    | 31,718 |
| Cost of software & services revenues, exclusive of   |                                     |    |        |                    |    |        |
| depreciation & amortization                          | 541                                 |    | 479    | 1,681              |    | 1,442  |
| Selling & administrative                             | 5,520                               |    | 5,207  | 17,305             |    | 15,772 |
| Depreciation & amortization                          | 903                                 |    | 632    | 2,648              |    | 1,744  |
| Total operating expenses                             | 20,466                              |    | 17,162 | 60,848             |    | 50,676 |
| Operating income                                     | 4,475                               |    | 4,396  | 14,474             |    | 12,992 |
| Other income (expense):                              |                                     |    |        |                    |    |        |
| Interest income                                      | 140                                 |    | 362    | 583                |    | 1,260  |
| Gain on affiliate investments                        |                                     |    | 508    |                    |    | 508    |
| Other expense, net                                   | (5)                                 |    |        | (24)               |    |        |
| Total other income (expense)                         | 135                                 |    | 870    | 559                |    | 1,768  |
| Income before income taxes                           | 4,610                               |    | 5,266  | 15,033             |    | 14,760 |
| Income tax provision                                 | 1,550                               |    | 1,476  | 5,805              |    | 5,472  |
| Net income   | \$<br>3,060                         | \$ | 3,790  | \$<br>9,228        | \$ | 9,288  |
|  |                                     |    |        |                    |    |        |
| Basic net income per share                           | \$<br>0.05                          | \$ | 0.06   | \$<br>0.15         | \$ | 0.15   |
| Diluted net income per share                         | \$<br>0.05                          | \$ | 0.06   | \$<br>0.15         | \$ | 0.15   |
|  |                                     |    |        |                    |    |        |
| Weighted average shares outstanding:                 |                                     |    |        |                    |    |        |
| Basic  | 62,724                              |    | 61,905 | 62,449             |    | 61,776 |
| Diluted  | 62,971                              |    | 62,537 | 62,864             |    | 62,255 |

#### NIC INC.

## CONSOLIDATED STATEMENT OF CHANGES IN SHAREHOLDERS EQUITY

## (UNAUDITED)

#### thousands

|                                |               |              |    | dditional              |    |                         | Accumulated<br>Other |                |             |    |                     |
|--------------------------------|---------------|--------------|----|------------------------|----|-------------------------|----------------------|----------------|-------------|----|---------------------|
|                                |               | on Stock     |    | Paid-in                | A  | ccumulated              | Comprehensive        | hensive Treasu |             |    | T 1                 |
| Balance, January 1, 2008       | Shares 62,031 | Amount<br>\$ | \$ | <b>Capital</b> 165,934 | \$ | <b>Deficit</b> (98,902) | Loss                 | \$             | Stock (168) | Ф  | <b>Total</b> 66,864 |
| Net income                     | 02,031        | ф            | Ф  | 105,954                | ф  | . , , ,                 | Ф                    | φ              | (108)       | φ  | ,                   |
|                                |               |              |    |                        |    | 9,228                   |                      |                |             |    | 9,228               |
| Unrealized holding loss on     |               |              |    |                        |    |                         | (71)                 |                |             |    | (7.1)               |
| investments (Note 1)           |               |              |    |                        |    |                         | (71)                 |                |             |    | (71)                |
| Cash dividends on common       |               |              |    |                        |    |                         |                      |                |             |    |                     |
| stock (Note 3)                 |               |              |    | (15,709)               |    |                         |                      |                |             |    | (15,709)            |
| Retirement of treasury stock   |               |              |    | (168)                  |    |                         |                      |                | 168         |    |                     |
| Shares surrendered upon        |               |              |    |                        |    |                         |                      |                |             |    |                     |
| vesting of restricted stock to |               |              |    |                        |    |                         |                      |                |             |    |                     |
| satisfy tax withholdings       | (58)          |              |    | (438)                  |    |                         |                      |                |             |    | (438)               |
| Stock options exercises and    | , ,           |              |    |                        |    |                         |                      |                |             |    |                     |
| restricted stock vestings      | 725           |              |    | 1,862                  |    |                         |                      |                |             |    | 1,862               |
| Stock-based compensation       |               |              |    | 1,829                  |    |                         |                      |                |             |    | 1,829               |
| Issuance of common stock       |               |              |    |                        |    |                         |                      |                |             |    |                     |
| under employee stock purchase  |               |              |    |                        |    |                         |                      |                |             |    |                     |
| plan                           | 62            |              |    | 280                    |    |                         |                      |                |             |    | 280                 |
| Balance, September 30, 2008    | 62,760        | \$           | \$ | 153,590                | \$ | (89,674)                | \$ (71)              | \$             |             | \$ | 63,845              |

## NIC INC.

## CONSOLIDATED STATEMENTS OF CASH FLOWS

## (UNAUDITED)

#### thousands

|   | 200 | Nine mont<br>Septem | 2007         |
|---|-----|---------------------|--------------|
| Cash flows from operating activities:   |     |                     |              |
| Net income  | \$  | 9,228               | \$<br>9,288  |
| Adjustments to reconcile net income to net cash provided by operating activities: |     |                     |              |
| Depreciation & amortization   |     | 2,648               | 1,744        |
| Stock-based compensation expense  |     | 1,829               | 1,260        |
| Application development contracts   |     | (107)               | (121)        |
| Deferred income taxes   |     | 5,332               | 5,193        |
| (Gain) on affiliate investments   |     |                     | (508)        |
| Loss on disposal of property and equipment  |     | 24                  |              |
| Impairment loss on property and equipment   |     |                     | 164          |
| Changes in operating assets and liabilities:                                      |     |                     |              |
| (Increase) in trade accounts receivable   |     | (5,132)             | (2,144)      |
| Decrease in unbilled revenues   |     | 372                 | 724          |
| (Increase) in prepaid expenses & other current assets                             |     | (146)               | (277)        |
| (Increase) decrease in other assets   |     | (10)                | 2            |
| Increase in accounts payable  |     | 7,638               | 2,461        |
| Increase in accrued expenses  |     | 929                 | 1,480        |
| Increase (decrease) in other current liabilities                                  |     | 918                 | (65)         |
| Increase (decrease) in other long-term liabilities                                |     | 322                 | (389)        |
| Net cash provided by operating activities   |     | 23,845              | 18,812       |
|   |     |                     |              |
| Cash flows from investing activities:   |     |                     |              |
| Purchases of property and equipment   |     | (3,118)             | (2,618)      |
| Capitalized internal use software development costs                               |     | (561)               | (358)        |
| Purchases of investments  |     | (1,000)             | (12,000)     |
| Sales and maturities of investments   |     | 11,675              | 45,008       |
| Proceeds from sale of affiliate   |     |                     | 508          |
| Net cash provided by investing activities   |     | 6,996               | 30,540       |
|   |     |                     |              |
| Cash flows from financing activities:   |     |                     |              |
| Cash dividends on common stock  |     | (15,709)            | (46,730)     |
| Proceeds from employee common stock purchases                                     |     | 280                 | 239          |
| Proceeds from exercise of employee stock options                                  |     | 1,862               | 806          |
| Net cash (used in) financing activities   |     | (13,567)            | (45,685)     |
|   |     |                     |              |
| Net increase in cash and cash equivalents   |     | 17,274              | 3,667        |
| Cash and cash equivalents, beginning of period                                    |     | 38,236              | 36,745       |
| Cash and cash equivalents, end of period  | \$  | 55,510              | \$<br>40,412 |
| Other cash flow information:  |     |                     |              |
| Income taxes paid   | \$  | 577                 | \$<br>741    |

#### NOTES TO UNAUDITED CONSOLIDATED FINANCIAL STATEMENTS

The consolidated interim financial statements of NIC Inc. and its subsidiaries ( NIC or the Company ) included herein have been prepared, without audit, pursuant to the rules and regulations of the Securities and Exchange Commission ( SEC ). Certain information and disclosures normally included in financial statements prepared in accordance with generally accepted accounting principles have been condensed or omitted pursuant to such rules and regulations. In management s opinion, the unaudited consolidated interim financial statements reflect all adjustments (which include only normal recurring adjustments, except as disclosed) necessary to present fairly the consolidated financial position, results of operations and cash flows of the Company and its subsidiaries as of the dates and for the interim periods presented. These unaudited consolidated financial statements and notes should be read in conjunction with the audited consolidated financial statements and related notes and Management s Discussion and Analysis of Financial Condition and Results of Operations included in the Company s Annual Report on Form 10-K for the year ended December 31, 2007, filed with the SEC on March 17, 2008, and Item 2. Management s Discussion and Analysis of Financial Condition and Results of Operations included in this Form 10-Q. The consolidated balance sheet data included herein as of December 31, 2007 was derived from audited financial statements, but does not include all disclosures required by accounting principles generally accepted in the United States of America.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the consolidated financial statements and accompanying notes. Actual results could differ from those estimates. The results of operations for the three- and nine-month periods ended September 30, 2008 are not necessarily indicative of the results to be expected for the full year ending December 31, 2008.

#### 1. THE COMPANY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Company

NIC Inc. is a provider of eGovernment services that helps governments use the Internet to increase internal efficiencies and provide a higher level of service to businesses and citizens. The Company accomplishes this currently through two divisions: its primary portal outsourcing businesses and its software & services businesses.

In its primary portal outsourcing business, the Company designs, builds and operates Internet-based portals on behalf of state and local governments desiring to provide access to government information and to complete government-based transactions online. These portals consist of Web sites and applications the Company has built that allow businesses and citizens to access government information online and complete transactions, including applying for a permit, retrieving driver s license records or filing a government-mandated form or report. Operating under multiple-year contracts (see Note 2), NIC markets the services and solicits users to complete government-based transactions and to enter into subscriber contracts permitting users to access the portal and the government information contained therein in exchange for transactional and/or subscription user fees. The Company manages operations for each contractual relationship through separate local subsidiaries that operate as decentralized businesses with a high degree of autonomy. NIC s self-funding business model allows the Company to reduce its government partners financial and technology risks and generate revenues by sharing in the fees the Company collects from eGovernment transactions. The Company s government partners benefit through gaining a centralized, customer-focused presence on the Internet, while businesses and citizens receive a faster, more convenient and more cost-effective means to interact with governments. The Company is typically responsible for funding up front investment and ongoing operational costs of the government portals.

The Company s software & services businesses primarily include its Uniform Commercial Code (UCC) and corporate filings software development business and its ethics & elections business. The Company s UCC and corporate filings software development business, NIC Conquest, is a provider of software applications and services for electronic filings and document management solutions for governments. This business focuses on Secretaries of State, whose offices are state governments principal agencies for UCC and corporate filings. Currently, NIC Conquest is primarily engaged in servicing its contract with the California Secretary of State and is not actively marketing its applications and services in respect of new engagements. The Company s ethics & elections business, NIC Technologies, designs and develops online campaign expenditure and ethics compliance systems for federal and state government agencies. Currently, NIC Technologies is primarily engaged in servicing its contracts with the Federal Election Commission and the State of Michigan.

#### Basis of presentation

The Company classifies its revenues and cost of revenues into two categories: (1) portal and (2) software & services. The portal category includes revenues from the Company s subsidiaries operating government portals under long-term contracts on an outsourced basis. The software & services category includes revenues primarily from the Company s software & services businesses. The primary categories of operating expenses include: cost of portal revenues, cost of software & services revenues, selling & administrative, and depreciation & amortization. Cost of portal revenues consist of all direct costs associated with operating government portals on an outsourced basis including employee compensation (including stock-based compensation), telecommunications, credit card merchant fees, and all other costs associated with the provision of dedicated client service such as dedicated facilities. Cost of software & services revenues consist of all direct project costs to provide software development and services such as employee compensation (including stock-based compensation), subcontractor labor costs, and all other direct project costs including hardware, software, materials, travel and other out-of-pocket expenses. Selling & administrative costs consist primarily of corporate-level expenses relating to human resource management, administration, information technology, legal and finance, and all costs of non-customer service personnel from the Company s software & services businesses, including information systems and office rent. Selling & administrative costs also consist of stock-based compensation and corporate-level expenses for market development and public relations.

Investments

The Company accounts for investments in debt securities in accordance with Statement of Financial Accounting Standards (SFAS) No. 115, Accounting for Certain Investments in Debt and Equity Securities. The Company s investments at September 30, 2008 and December 31, 2007, consisting entirely of student loan auction-rate securities (SLARS), were classified as available-for-sale at the time of purchase. The Company re-evaluates such designation at each reporting date. Investments are reported at fair value with any unrealized holding gains or losses included in accumulated other comprehensive income or loss, a component of shareholders equity, net of tax, until realized. Realized gains or losses on the sale of investments are determined using the specific-identification method and have not historically been material.

The par and fair values of the Company s investments were as follows (in thousands):

|                 |           | Septen | nber 30, 2008 |    |            |    |           | December 31, 2007 |    |            |
|-----------------|-----------|--------|---------------|----|------------|----|-----------|-------------------|----|------------|
| Unrealized Fair |           |        |               |    | Unrealized |    |           |                   |    |            |
|                 | Par Value |        | Loss          |    | Value      |    | Par Value | Gain (Loss)       |    | Fair Value |
| \$              | 6,925     | \$     | (71)          | \$ | 6,854      | \$ | 17,600    | \$                | \$ | 17,600     |

The Company assesses other-than-temporary impairment of its investments in accordance with Financial Accounting Standards Board Staff Position No. 115-1, The Meaning of Other-Than-Temporary Impairment and its Application to Certain Investments. The Company evaluates its investments periodically for possible other-than-temporary impairment by reviewing factors such as the length of time and extent to which fair value has been below cost basis, the financial condition of the issuer and the Company's ability and intent to hold the investment for a period of time which may be sufficient for anticipated recovery of market value. The Company records an impairment charge to the extent that the carrying value of available-for-sale securities exceeds the estimated fair market value of the securities and the decline in value is determined to be other-than-temporary. For the three- and nine-month periods ended September 30, 2008 and 2007, the Company did not recognize any other-than-temporary impairment charges on its investments.

The Company s SLARS were structured with short-term interest rates that were reset through an auction process at 28 day intervals, but with contractual debt maturities that could be well in excess of 22 years. Historically, the Company had the option to liquidate its SLARS whenever the interest rates on these securities were reset. Accordingly, such securities were classified as short-term at December 31, 2007. During January 2008, the Company began to liquidate its SLARS at each interest rate reset date in anticipation of paying a special cash dividend of \$0.25 per share on February 28, 2008, totaling approximately \$15.7 million (see Note 3). The Company had successful auctions on these securities with scheduled 28-day reset dates through mid-February 2008, at which time the Company had liquidated approximately \$11.6 million of its portfolio. Furthermore, there were successful auctions during January 2008 for each security the Company held at September 30, 2008. Accordingly, the Company determined that there was no impairment of these investments at December 31, 2007. The Company encountered its first failed auction in mid-February 2008, as the amount of securities submitted for sale in those auctions exceeded the amount of bids. Subsequently, the Company did not have a successful auction related to the

remaining SLARS it held at September 30, 2008. In the third quarter of 2008, the broker-dealer of the Company s SLARS made a non-binding offer to repurchase, at par value, all of the Company s SLARS during the fourth quarter of 2008. In early October 2008, the broker-dealer repurchased all of the Company s SLARS at par value. Given the Company s intent at September 30, 2008 to have the broker-dealer repurchase its SLARS, and the subsequent repurchase of these securities in early October 2008, the Company classified these securities as short-term at September 30, 2008.

The Company s SLARS consisted of the following taxable issues (in thousands) at September 30, 2008:

| Security (Maturity)                                 | Current<br>Interest Rate | Next Interest<br>Rate Reset Date | Par<br>Value | Fair<br>Value |
|---|--------------------------|----------------------------------|--------------|---------------|
| SLM Student Loan Trust 2003-5 A-9 (6/17/2030)       | 4.74%                    | 10/06/08                         | \$<br>1,150  | \$<br>1,138   |
|   |                          |                                  |              |               |
| Missouri Higher Ed Loan Auth 2001 B (6/1/2031)      | 3.53%                    | 10/07/08                         | 1,000        | 990           |
| Mi: Hi-l Edd And 2002D (7/1/2022)                   | 2.200                    | 10/06/09                         | 2 900        | 2.771         |
| Missouri Higher Ed Loan Auth 2002D (7/1/2032)       | 2.39%                    | 10/06/08                         | 2,800        | 2,771         |
| NELNET Education Loan Funding 2003-1 A-6 (7/1/2043) | 2.68%                    | 10/28/08                         | 1.000        | 990           |
|   |                          | 20,20,00                         | 2,000        |               |
| Panhandle Plains Higher Ed Auth 2007 A-4 (8/1/2057) | 3.70%                    | 10/01/08                         | 975          | 965           |
|   |                          |                                  |              |               |
| Total   |                          |                                  | \$<br>6,925  | \$<br>6,854   |

At September 30, 2008, the Company s SLARS were AAA-rated by one or more rating agencies and secured by pools of student loans guaranteed by the U.S. Department of Education under the Federal Family Education Loan Program.

At December 31, 2007, the fair values of the Company s SLARS were based on market prices and broker-dealer quotes at the reporting date. Given the absence of quotes from the Company s broker-dealer and the lack of readily observable market quotes, the Company used a discounted cash flow valuation model that projected the securities to be repurchased by the end of the fourth quarter of 2008 for the determination of fair value at September 30, 2008. Based on management s assessment, the Company estimated the fair value of its SLARS to be approximately \$6.85 million at September 30, 2008. The Company recorded an unrealized holding loss of approximately \$71,000 in accumulated other comprehensive loss, a component of shareholders—equity, related to the temporary impairment of its SLARS for the nine-month period ended September 30, 2008. Because the Company s SLARS were repurchased at par value in early October 2008, the Company will reverse this unrealized holding loss in the fourth quarter of 2008. The Company collected all interest payable on all of its SLARS when due.

Fair Value Measurements

In September 2006, the Financial Accounting Standards Board (FASB) issued SFAS No. 157, Fair Value Measurements, which defines fair value, establishes a framework for measuring fair value in generally accepted accounting principles, and expands disclosures about fair value measurements. SFAS No. 157 does not require any new fair value measurements, but provides guidance on how to measure fair value by providing a fair value hierarchy used to classify the source of the information. Except for the portion of SFAS No. 157 that addresses nonfinancial assets and liabilities that are recognized or disclosed at fair value in the financial statements on a nonrecurring basis, which has been deferred for one year, the Company adopted the provisions of SFAS No. 157 on January 1, 2008. The Company is currently evaluating the requirements of SFAS No. 157 that address nonfinancial assets and liabilities and has not yet determined the impact on its consolidated financial statements.

SFAS No. 157 establishes a three-level hierarchy that prioritizes the inputs to valuation techniques used to measure the fair value of financial instruments. The valuation hierarchy is based upon the transparency

of inputs to the valuation of an asset or liability as of the measurement date. The three levels are defined as follows:

Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 Inputs to the valuation methodology include quoted prices for similar assets and liabilities in active markets, and inputs that are observable for the asset or liability, either directly or indirectly, for substantially the full term of the financial instrument.

Level 3 Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

A financial instrument s categorization within the valuation hierarchy is based upon the lowest level of input that is significant to the fair value measurement. The Company s assets or liabilities required to be measured at fair value on a recurring basis within the valuation hierarchy of SFAS No. 157 consist entirely of its student loan auction-rate securities, or SLARS. At September 30, 2008, the Company s SLARS were classified within Level 3 of the fair value hierarchy because there was limited, or no, trading activity due to continued failed auctions and therefore such securities had little, or no, price transparency. A variety of factors are reviewed and monitored to assess fair value of the Company s SLARS, as further discussed above under *Investments*.

The following table presents a reconciliation for all financial instruments measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the three- and nine-month periods ended September 30, 2008 (in thousands):

|  | Short-term<br>Investments         |    |                                     |  |  |  |
|--|-----------------------------------|----|-------------------------------------|--|--|--|
|  | <br>months ended<br>mber 30, 2008 | _  | line months ended eptember 30, 2008 |  |  |  |
| Balance, December 31, 2007                       | \$                                | \$ |                                     |  |  |  |
| Impact of adoption of SFAS No. 157               |                                   |    |                                     |  |  |  |
| Beginning Balance                                | \$<br>6,545                       | \$ |                                     |  |  |  |
| Total gains/(losses) (realized/unrealized):      |                                   |    |                                     |  |  |  |
| Included in earnings                             |                                   |    |                                     |  |  |  |
| Included in accumulated other comprehensive loss | 334                               |    | (71)                                |  |  |  |
| Purchases, issuances and settlements             |                                   |    |                                     |  |  |  |
| Sales and maturities                             | (25)                              |    | (25)                                |  |  |  |
| Transfers in and/or out of Level 3               |                                   |    | 6,950                               |  |  |  |
| Balance, September 30, 2008                      | \$<br>6,854                       | \$ | 6,854                               |  |  |  |

As further discussed above under *Investments*, the broker-dealer of the Company s SLARS repurchased these securities at par value in early October 2008.

In February 2007, the FASB issued SFAS No. 159, The Fair Value Option for Financial Assets and Financial Liabilities, including an amendment of FASB Statement No. 115. SFAS No. 159 permits entities to choose to measure many financial instruments and certain other items at fair value that are not currently required to be measured at fair value. Unrealized gains and losses on items for which the fair value option has been elected are reported in earnings. SFAS No. 159 does not affect any existing accounting literature that requires certain assets and liabilities to be carried at fair value. The Company did not elect to choose the fair value option and record unrealized gains and losses in earnings for any of its financial instruments. Accordingly, the adoption of SFAS No. 159 on January 1, 2008 did not have any impact on the unaudited consolidated financial statements of the Company.

Concentration of credit risk

Financial instruments that potentially subject the Company to significant concentrations of credit risk consist primarily of cash and cash equivalents, investments in student loan auction-rate securities, or SLARS, and accounts receivable. During October 2008, the Federal Deposit Insurance Corporation (FDIC) adopted the Temporary Liquidity Guarantee Program to strengthen investor confidence and encourage liquidity in the banking system by providing full coverage on non-interest bearing deposit transaction accounts, regardless of dollar amount, for participating banks through December 31, 2009. At September 30, 2008, the amount of cash in domestic non-interest bearing commercial checking accounts was approximately \$28.9 million, while the amount of cash held in

interest-bearing sweep accounts was approximately \$26.6 million. The Company attempts to limit its exposure to credit loss by investing the cash held in its sweep accounts exclusively in U.S. government money market accounts that purchase U.S. agency instruments or direct obligations of the U.S. Treasury. The Company performs ongoing credit evaluations of its customers and generally requires no collateral to secure accounts receivable.

The Company is subject to concentration of credit risk and interest rate risk related to its short-term investments, which consisted entirely of SLARS at September 30, 2008. As further discussed above under *Investments*, the broker-dealer of the Company s SLARS repurchased these securities at par value in early October 2008.

#### Earnings per share

Basic earnings per share are calculated on the basis of the weighted average number of common shares outstanding during the period. Diluted earnings per share are calculated on the basis of the weighted average number of common shares outstanding during the period and common stock equivalents that would arise from the exercise of stock options or the issuance of restricted stock awards to employees and nonemployee directors using the treasury stock method. The following table sets forth the computation of basic and diluted earnings per share (in thousands, except per share amounts):

|   | Three months ended<br>September 30, |        |    |        | Nine months ended<br>September 30, |    |        |  |
|---|-------------------------------------|--------|----|--------|------------------------------------|----|--------|--|
|   | 200                                 | 8      |    | 2007   | 2008                               |    | 2007   |  |
| Numerator:                                |                                     |        |    |        |                                    |    |        |  |
| Net income §                              | 3                                   | 3,060  | \$ | 3,790  | \$<br>9,228                        | \$ | 9,288  |  |
| Denominator:                              |                                     |        |    |        |                                    |    |        |  |
| Weighted average shares basic             |                                     | 62,724 |    | 61,905 | 62,449                             |    | 61,776 |  |
| Stock options and restricted stock awards |                                     | 247    |    | 632    | 415                                |    | 479    |  |
| Weighted average shares diluted           |                                     | 62,971 |    | 62,537 | 62,864                             |    | 62,255 |  |
|   |                                     |        |    |        |                                    |    |        |  |
| Basic earnings per share:                 |                                     |        |    |        |                                    |    |        |  |
| Net Income \$                             | 3                                   | 0.05   | \$ | 0.06   | \$<br>0.15                         | \$ | 0.15   |  |
| Diluted net income per share:             |                                     |        |    |        |                                    |    |        |  |
| Net Income \$                             | 3                                   | 0.05   | \$ | 0.06   | \$<br>0.15                         | \$ | 0.15   |  |

Outstanding stock options totaling approximately 20,000 shares for each of the three- and nine-month periods ended September 30, 2008 were not included in the computation of diluted weighted average shares outstanding because their exercise prices were in excess of the average stock price of the Company during the periods, and would result in the options being anti-dilutive. Outstanding stock options totaling approximately 0.2 million shares during the three- and nine-month periods ended September 30, 2007 were not included in the computation of diluted weighted average shares outstanding because their exercise prices were in excess of the average stock price of the Company during the periods, and would result in the options being anti-dilutive.

Recent Accounting Pronouncements

In May 2008, the FASB issued SFAS No. 162, The Hierarchy of Generally Accepted Accounting Principles. SFAS No. 162 is intended to improve financial reporting by identifying a consistent framework, or hierarchy, for selecting accounting principles to be used in preparing

Earnings per share 17

financial statements that are presented in conformity with generally accepted accounting principles in the United States for non-governmental entities. SFAS No. 162 is effective 60 days following approval by the SEC of the Public Company Accounting Oversight Board s amendments to AU Section 411, The Meaning of Present Fairly in Conformity with Generally Accepted Accounting Principles. The Company does not expect SFAS No. 162 to have a material impact on the preparation of its consolidated financial statements.

In June 2008, the FASB issued FASB Staff Position Emerging Issues Task Force 03-6-1, Determining Whether Instruments Granted in Share-Based Payment Transactions Are Participating Securities (FSP-EITF 03-6-1). Under FSP-EITF 03-6-1, unvested share-based payment awards that contain non-forfeitable rights to dividends or dividend equivalents (whether paid or unpaid) are participating securities and shall be included in the computation of earnings per share pursuant to the two-class method. FSP-EITF 03-6-1 is effective for financial statements issued for fiscal years beginning after December 15, 2008, and interim periods within those

years and requires retrospective application. The Company is currently evaluating the requirements of FSP-EITF 03-6-1 and has not yet determined the impact on its consolidated financial statements.

#### 2. OUTSOURCED GOVERNMENT PORTAL CONTRACTS

The Company s outsourced government portal contracts generally have an initial term of three to five years with provisions for renewals for various periods at the option of the government. The Company s primary business obligation under these contracts is to design, build and operate Internet-based portals on behalf of governments desiring to provide access to government information and to complete government-based transactions online. NIC typically markets the services and solicits users to complete government-based transactions and to enter into subscriber contracts permitting the user to access the portal and the government information contained therein in exchange for transactional and/or subscription user fees. The Company enters into separate agreements with various agencies and divisions of the government to provide specific services and to conduct specific transactions. These agreements preliminarily establish the pricing of the electronic transactions and data access services the Company provides and the division of revenues between the Company and the government agency. The government must approve prices and revenue sharing agreements.

The Company is typically responsible for funding up front investment and ongoing operational costs of the government portals and generally owns all the applications developed under these contracts. After completion of a defined contract term, the government agency typically receives a perpetual, royalty-free license to the applications for use only. If the Company s contract were not renewed after a defined term, the government agency would be entitled to take over the portal in place with no future obligation of the Company.

At September 30, 2008, the Company was bound by performance bond commitments totaling approximately \$3.3 million on certain portal outsourcing contracts. Under a typical portal contract, the Company is required to fully indemnify its government clients against claims that the Company s services infringe upon the intellectual property rights of others and against claims arising from the Company s performance or the performance of the Company s subcontractors under the contract.

The following is a summary of the Company s twenty-one outsourced state government portal contracts at September 30, 2008:

|                                |                               | Year Services | Contract Expiration Date   |
|--------------------------------|-------------------------------|---------------|----------------------------|
| NIC Subsidiary                 | Portal Web Site (State)       | Commenced     | (Renewal Options Through)  |
| West Virginia Interactive      | www.WV.gov (West Virginia)    | 2007          | 6/30/2009 (6/30/2010)      |
| NICUSA                         | www.AZ.gov (Arizona)          | 2007          | 6/26/2010 (6/26/2013)      |
| Vermont Information Consortium | www.Vermont.gov (Vermont)     | 2006          | 10/14/2012                 |
| Colorado Interactive           | www.Colorado.gov (Colorado)   | 2005          | 5/19/2010 (5/19/2014)      |
| South Carolina Interactive     | www.SC.gov (South Carolina)   | 2005          | 7/15/2009                  |
| Kentucky Interactive           | www.Kentucky.gov (Kentucky)   | 2003          | 1/31/2009 (1/31/2013)      |
| Alabama Interactive            | www.Alabama.gov (Alabama)     | 2002          | 2/28/2009 (2/28/2012)      |
| Rhode Island Interactive       | www.RI.gov (Rhode Island)     | 2001          | 8/7/2010 (8/7/2012)        |
| Oklahoma Interactive           | www.OK.gov (Oklahoma)         | 2001          | 6/30/2009                  |
| Montana Interactive            | www.MT.gov (Montana)          | 2001          | 12/31/2010                 |
| NICUSA                         | www.Tennessee.gov (Tennessee) | 2000          | 8/27/2010                  |
| Hawaii Information Consortium  | www.Hawaii.gov (Hawaii)       | 2000          | 1/3/2013 (unlimited 3-year |
|                                |                               |               | renewal options)           |
| Idaho Information Consortium   | www.Idaho.gov (Idaho)         | 2000          | 6/30/2011 (6/30/2015)      |
| Utah Interactive               | www.Utah.gov (Utah)           | 1999          | 5/6/2009                   |

| Maine Information Network       | www.Maine.gov (Maine)       | 1999 | 3/14/2012 (3/14/2018)   |
|---------------------------------|-----------------------------|------|-------------------------|
| Arkansas Information Consortium | www.Arkansas.gov (Arkansas) | 1997 | 6/30/2010               |
| Iowa Interactive                | www.Iowa.gov (Iowa)         | 1997 | 3/31/2011 (3/31/2012)   |
| Virginia Interactive            | www.Virginia.gov (Virginia) | 1997 | 8/31/2012               |
| Indiana Interactive             | www.IN.gov (Indiana)        | 1995 | 6/30/2010 (6/30/2014)   |
| Nebraska Interactive            | www.Nebraska.gov (Nebraska) | 1995 | 1/31/2010               |
| Kansas Information Consortium   | www.Kansas.gov (Kansas)     | 1992 | 12/31/2012 (12/31/2016) |

During the third quarter of 2008, the Company received a one-year contract extension from the state of West Virginia and a three-year contract extension from the state of Vermont. The Company also received a new three-year contract from the state of Kansas, which includes options for the government to extend the contract for two additional two year terms.

#### 3. SPECIAL CASH DIVIDEND

On February 4, 2008, the Company s Board of Directors declared a special cash dividend of \$0.25 per share, payable to shareholders of record as of February 18, 2008. The dividend, totaling approximately \$15.7 million, was paid on February 28, 2008 on 62,039,256 outstanding shares of common stock. A dividend equivalent of \$0.25 per share was also paid simultaneously on 790,032 unvested shares of restricted stock granted under the Company s 2006 Stock Option and Incentive Plan. The dividend was paid out of the Company s available cash and short-term investments.

The dividend may result in a partial return of capital to shareholders, with the balance being taxable to shareholders as a qualified dividend. The exact amount of the return of capital, if any, is dependent on the earnings of the Company, computed on a tax basis, through the end of its 2008 fiscal year.

#### 4. SHAREHOLDERS EQUITY TREASURY SHARES

During the second quarter of 2008, the Company was informed that the trustees of the National Information Consortium Voting Trust (the Voting Trust ) dissolved the Voting Trust as of June 20, 2008. The Voting Trust, which was managed independently of NIC, was established on June 30, 1998 by the original investors of the Company and consisted of 142 beneficiaries. The Voting Trust held approximately 21.4 million shares of NIC common stock, or approximately 34 percent, of total shares outstanding. Of this balance, 116,441 shares were held on behalf of the Company by the Voting Trust, and were recorded as treasury stock with an assigned value of \$168,000 in the consolidated balance sheets. During the third quarter of 2008, the Company exchanged its Voting Trust units for the 116,441 shares of NIC common stock and retired these shares.

#### 5. UNCERTAIN TAX POSITIONS

The Company, along with its wholly owned subsidiaries, files a consolidated U.S. federal income tax return and separate income tax returns in many states throughout the U.S. The Company s tax returns are not currently under examination by any of these tax authorities. The Company remains subject to U.S. federal examination for the tax years ended on or after December 31, 2005. State income tax returns are generally subject to examination for a period of three to five years after filing of the respective return.

A reconciliation of the beginning and ending amount of the consolidated liability for unrecognized income tax benefits is as follows (in thousands):

|   | Three months ended September 30, |       |    |       |    | Nine months ended<br>September 30, |    |       |  |  |
|---|----------------------------------|-------|----|-------|----|------------------------------------|----|-------|--|--|
|   | 2                                | 008   |    | 2007  |    | 2008                               |    | 2007  |  |  |
| Beginning balance                           | \$                               | 714   | \$ | 1,241 | \$ | 714                                | \$ | 1,119 |  |  |
| Additions for tax positions of prior years  |                                  | 1     |    |       |    | 1                                  |    |       |  |  |
| Reductions for tax positions of prior years |                                  | (247) |    | (511) |    | (247)                              |    | (389) |  |  |

Settlements

| Expiration of the statute of limitations |           |              |     |           |
|--|-----------|--------------|-----|-----------|
| Ending balance                           | \$<br>468 | \$<br>730 \$ | 468 | \$<br>730 |

All of the Company s unrecognized income tax benefits would affect the Company s effective tax rate if recognized. For the three- and nine-month periods ended September 30, 2008, the liability for unrecognized income tax benefits decreased by approximately \$0.2 million for tax years that have closed. For the three- and nine-month periods ended September 30, 2007, the liability for unrecognized income tax benefits decreased by approximately \$0.5 million and \$0.4 million, respectively, as the Company considered additional information relating to its uncertain tax positions. It is expected that the amount of unrecognized tax benefits will change in the next 12 months. However, the Company does not expect the change to have a significant impact on its results of operations or financial condition.

The Company recognizes accrued interest and penalties associated with uncertain tax positions as part of its income tax provision in the consolidated statements of income. At September 30, 2008 and 2007, accrued interest and penalty amounts were not material.

#### 6. STOCK-BASED COMPENSATION

During the first and second quarters of 2008, the Board of Directors of the Company granted certain management-level employees, executive officers and non-employee directors service-based restricted stock awards totaling 496,774 shares with a grant-date fair value totaling approximately \$3.5 million. Such restricted stock awards vest in cumulative annual installments of 25%. Restricted stock is valued at the date of grant, based on the closing market price of the Company s common stock, and expensed using the straight-line method over the requisite service period.

During the first quarter of 2008, the Board of Directors of the Company also granted certain executive officers performance-based restricted stock awards pursuant to the terms of the Company s new executive compensation program totaling 141,125 shares, with a grant date fair value of \$5.86 per share, totaling approximately \$0.8 million, which represents the maximum number of shares able to be earned by the executive officers at the end of a three-year performance period ending December 31, 2010. The actual number of shares earned will be based on the Company s performance related to the following performance criteria over the performance period:

- Operating income growth (three-year compound annual growth rate) 25% weighting
- Total revenue growth (three-year compound annual growth rate) 25% weighting
- Cash flow return on invested capital (three-year average) 50% weighting

At the end of the three-year period, the executive officers will receive a number of shares per the following schedule of threshold, target or superior Company performance for the performance criteria:

|  |           | Performance Levels |          |  |  |  |  |
|--|-----------|--------------------|----------|--|--|--|--|
| Performance Threshold  | Threshold | Target             | Superior |  |  |  |  |
|  |           |                    |          |  |  |  |  |
| Operating income growth (three-year compound annual growth rate) | 15%       | 20%                | 25%      |  |  |  |  |
| Total revenue growth (three-year compound annual growth rate)    | 15%       | 20%                | 25%      |  |  |  |  |
| Cash flow return on invested capital (three-year average)        | 15%       | 20%                | 25%      |  |  |  |  |

For each performance criteria, no shares will be awarded if threshold performance is not achieved, and no additional shares will be awarded for performance in excess of the superior level. For amounts between the threshold and target levels or between the target and superior levels, straight line interpolation, rounded up to the next whole share, will be used to determine the portion of the award that becomes vested. Performance-based restricted stock is valued at the date of grant, based on the closing market price of the Company s common stock, and expensed over the requisite service period, beginning on the date of grant, based upon the probable number of shares expected to vest.

During the third quarter of 2008, the Board of Directors of the Company granted certain non-executive management-level employees service-based restricted stock awards totaling 231,782 shares with a grant-date fair value totaling approximately \$1.8 million. Such restricted stock awards vest beginning one year from the date of grant in cumulative annual installments of 25%. Restricted stock is valued at the date of grant, based on the closing market price of the Company s common stock, and expensed using the straight-line method over the requisite service period.

The following table presents stock-based compensation expense included in the Company s consolidated statements of income for the three- and nine-month periods ended September 30 (in thousands):

|  | Three mor<br>Septem |      | Nine months ended<br>September 30, |    |       |    |       |
|--|---------------------|------|------------------------------------|----|-------|----|-------|
|  | 2008                | 2007 |                                    |    | 2008  |    | 2007  |
| Selling & administrative                             | \$<br>407           | \$   | 259                                | \$ | 1,212 | \$ | 916   |
| Cost of portal revenues, exclusive of depreciation & |                     |      |                                    |    |       |    |       |
| amortization   | 183                 |      | 97                                 |    | 528   |    | 293   |
| Cost of software & services revenues, exclusive of   |                     |      |                                    |    |       |    |       |
| depreciation & amortization                          | 11                  |      | 3                                  |    | 21    |    | 14    |
| Stock-based compensation expense before income taxes | 601                 |      | 359                                |    | 1,761 |    | 1,223 |
| Income tax benefit                                   | 235                 |      | 140                                |    | 688   |    | 477   |
| Net stock-based compensation expense                 | \$<br>366           | \$   | 219                                | \$ | 1,073 | \$ | 746   |

#### 7. COMMITMENTS AND CONTINGENCIES

SEC Investigation

As further discussed in Note 8 in the Notes to the Consolidated Financial Statements included in the Company s Form 10-K for the year ended December 31, 2007, filed with the SEC on March 17, 2008, the Company has been the subject of an informal SEC inquiry of expense reporting by certain officers of the Company and certain potentially related matters. In connection with that inquiry, a review was undertaken by the Audit Committee of the Company s Board of Directors, with the assistance of outside, independent counsel, which focused on such expense reporting. The review revealed that expense reimbursement deficiencies occurred during the period from January 2004 through October 2006 related to Jeffery S. Fraser, who was then the Company s Chief Executive Officer, that these expense reimbursement deficiencies were isolated to Mr. Fraser and that the amount of such deficiencies was not material to the Company s financial condition or results of operations. During the second quarter of 2008, the Company received notice from the SEC that a formal order of investigation has been issued with respect to these matters. As is frequently the case in such situations, the SEC has taken the step of obtaining a formal order of investigation to ensure the thoroughness of its investigation. The Company believes the investigation conducted by NIC s Audit Committee was thorough and independent and it is not anticipated that the SEC investigation will reveal any significant additional instances of misreporting of expenses by employees.

Litigation

The Company is involved from time to time in legal proceedings and litigation arising in the ordinary course of business. However, the Company is not currently involved with any legal proceedings.

#### 8. REPORTABLE SEGMENTS AND RELATED INFORMATION

The Company s two reportable segments consist of its Outsourced Portal businesses and Software & Services businesses. The Outsourced Portals segment includes the Company s subsidiaries operating outsourced government portals and the corporate divisions that directly support portal operations. The Software & Services segment primarily includes the Company s UCC and corporate filings software development business (NIC Conquest) and ethics & elections filings business (NIC Technologies). Each of the Company s Software & Services businesses is an operating segment and has been aggregated to form the Software & Services reportable segment. Unallocated corporate-level expenses are reported in the reconciliation of the segment totals to the related consolidated totals as Other Reconciling Items. There have been no significant intersegment transactions for the periods reported.

The measure of profitability by which management evaluates the performance of its segments and allocates resources to them is operating income (loss). Segment asset or other segment balance sheet information is not presented to the Company s chief operating decision maker. Accordingly, the Company has not presented information relating to segment assets.

The table below reflects summarized financial information concerning the Company s reportable segments for the three months ended September 30 (in thousands):

|                             | Outsourced<br>Portals | Software &<br>Services | Other<br>Reconciling<br>Items |         |    | Consolidated<br>Total |
|-----------------------------|-----------------------|------------------------|-------------------------------|---------|----|-----------------------|
| 2008                        |                       |                        |                               |         |    |                       |
| Revenues                    | \$<br>24,147          | \$<br>794              | \$                            |         | \$ | 24,941                |
|                             |                       |                        |                               |         |    |                       |
| Costs & expenses            | 14,319                | 411                    |                               | 4,833   |    | 19,563                |
| Depreciation & amortization | 782                   | 24                     |                               | 97      |    | 903                   |
| Operating income (loss)     | \$<br>9,046           | \$<br>359              | \$                            | (4,930) | \$ | 4,475                 |
|                             |                       |                        |                               |         |    |                       |
| 2007                        |                       |                        |                               |         |    |                       |
| Revenues                    | \$<br>20,699          | \$<br>859              | \$                            |         | \$ | 21,558                |
|                             |                       |                        |                               |         |    |                       |
| Costs & expenses            | 11,743                | 541                    |                               | 4,246   |    | 16,530                |
| Depreciation & amortization | 594                   | 6                      |                               | 32      |    | 632                   |
| Operating income (loss)     | \$<br>8,362           | \$<br>312              | \$                            | (4,278) | \$ | 4,396                 |
|                             |                       |                        |                               | ` ' '   |    |                       |

The following is a reconciliation of total segment operating income to total consolidated income before income taxes for the three months ended September 30 (in thousands):

|  | 2008        | 2007        |
|--|-------------|-------------|
| Total operating income for reportable segments | \$<br>4,475 | \$<br>4,396 |
| Interest income                                | 140         | 362         |
| Gain on affiliate investments                  |             | 508         |
| Other expense, net                             | (5)         |             |
|  |             |             |
| Consolidated income before income taxes        | \$<br>4,610 | \$<br>5,266 |

The table below reflects summarized financial information concerning the Company s reportable segments for the nine months ended September 30 (in thousands):

|                             | Outsoi<br>Port |        | Software &<br>Services | Other<br>Reconciling<br>Items | Consolidated<br>Total |
|-----------------------------|----------------|--------|------------------------|-------------------------------|-----------------------|
| 2008                        |                |        |                        |                               |                       |
| Revenues                    | \$             | 72,564 | \$<br>2,758            | \$                            | \$<br>75,322          |
|                             |                |        |                        |                               |                       |
| Costs & expenses            |                | 42,440 | 2,282                  | 13,478                        | 58,200                |
| Depreciation & amortization |                | 2,314  | 66                     | 268                           | 2,648                 |
| Operating income (loss)     | \$             | 27,810 | \$<br>410              | \$<br>(13,746)                | \$<br>14,474          |
|                             |                |        |                        |                               |                       |
| 2007                        |                |        |                        |                               |                       |
| Revenues                    | \$             | 61,177 | \$<br>2,491            | \$                            | \$<br>63,668          |
|                             |                |        |                        |                               |                       |
| Costs & expenses            |                | 34,619 | 1,646                  | 12,667                        | 48,932                |
| Depreciation & amortization |                | 1,632  | 17                     | 95                            | 1,744                 |
| Operating income (loss)     | \$             | 24,926 | \$<br>828              | \$<br>(12,762)                | \$<br>12,992          |

The following is a reconciliation of total segment operating income to total consolidated income before income taxes for the nine months ended September 30 (in thousands):

|  | 2008      | 2007      |
|--|-----------|-----------|
| Total operating income for reportable segments | \$ 14,474 | \$ 12,992 |
| Interest income                                | 583       | 1,260     |
| Gain on affiliate investments                  |           | 508       |
| Other expense, net                             | (24)      | )         |
|  |           |           |
| Consolidated income before income taxes        | \$ 15,033 | \$ 14,760 |

#### ITEM 2. MANAGEMENT S DISCUSSION AND ANALYSIS OF FINANCIAL CONDITION AND RESULTS OF OPERATIONS

#### FORWARD-LOOKING STATEMENTS

Safe Harbor statement under the Private Securities Litigation Reform Act of 1995: Statements in this Quarterly Report on Form 10-Q regarding NIC and its business, which are not current or historical facts, are forward-looking statements that involve risks and uncertainties. Certain matters discussed in this report may constitute forward-looking statements within the meaning of the federal securities laws that inherently include certain risks and uncertainties. Forward-looking statements include, but are not limited to, statements of plans and objectives, statements of future economic performance or financial projections, statements of assumptions underlying such statements, and statements of the Company s or management s intentions, hopes, beliefs, expectations or predictions of the future. For example, statements like we expect, we believe, we plan, we intend or we anticipate are forward-looking statements. Investors should be aware that our actual operating results and financial performance may differ materially from our expressed expectations because of risks and uncertainties about the future including those risks discussed in our 2007 Annual Report on Form 10-K filed with the Securities and Exchange Commission (SEC) on March 17, 2008 and in this Quarterly Report on Form 10-Q. In addition, we will not necessarily update the information in this Quarterly Report on Form 10-Q if any forward-looking statement later turns out to be inaccurate. Management continuously updates and revises these estimates and assumptions based on actual conditions experienced. However, it is not practicable to publish all revisions and, as a result, no one should assume that results projected in or contemplated by the forward-looking statements will continue to be accurate in the future. Investors are cautioned not to put undue reliance on any forward-looking statement.

There are a number of important factors that could cause actual results to differ materially from those suggested or indicated by such forward-looking statements. These include, among others, the success of the Company in signing contracts with new states and government agencies, including continued favorable government legislation; NIC s ability to develop new services; existing states and agencies adopting those new services; acceptance of eGovernment services by businesses and citizens; competition; and general economic conditions (including recent developments in the credit markets and in general economic conditions) and the other factors discussed under CAUTIONS ABOUT FORWARD LOOKING STATEMENTS in Part I, RISK FACTORS in Part I, Item 1A of NIC s 2007 Annual Report on Form 10-K filed on March 17, 2008 with the SEC and RISK FACTORS in Part II, Item 1A of this Form 10-Q. Investors should read all of these discussions of risks carefully.

#### WHAT WE DO AN EXECUTIVE SUMMARY

We are a leading provider of eGovernment services that help governments use the Internet to reduce costs and provide a higher level of service to businesses and citizens. We accomplish this currently through two divisions: our core portal outsourcing businesses and our software & services businesses.

In our core business, portal outsourcing, we enter into contracts primarily with state governments and design, build and operate Web-based portals on their behalf. We enter into long-term contracts, typically three to five years, and manage operations for each government partner through separate subsidiaries that operate as decentralized businesses with a high degree of autonomy. Our portals consist of Web sites and applications that we build, which allow businesses and citizens to access government information online and complete transactions, including applying for a permit, retrieving driver s license records or filing a form or report. We help increase our government partners revenues by expanding the distribution of their information assets and increasing the number of financial transactions conducted with governments. We do this by marketing portal services and soliciting users to complete government-based transactions and to enter into subscriber contracts that permit users to access the portal and the government information contained therein in exchange for transactional and/or subscription user fees. We are typically responsible for funding up-front investment and ongoing operational costs of the government portals. Our unique self-funding business model allows us to reduce our government partners financial and technology risks and obtain revenues by sharing in the fees generated

from eGovernment services. Our partners benefit because they gain a centralized, customer-focused presence on the Internet. Businesses and citizens gain a faster, more convenient and more cost-effective means

to interact with governments.

On behalf of our government partners, we enter into separate agreements with various agencies and divisions of the government to provide specific services and to conduct specific transactions. These agreements preliminarily establish the pricing of the transaction and data access services we provide and the division of revenues between the Company and the government agency. The government must approve prices and revenue sharing agreements. We generally own all the applications developed under these contracts. After completion of a defined contract term, the government agency typically receives a perpetual, royalty-free license to the applications for use only. If our contract were not renewed after a defined term, the government agency would be entitled to take over the portal in place with no future obligation of the Company. In some cases, we enter into contracts to provide consulting, development and portal management services to governments in exchange for an agreed-upon fee.

Currently, we have contracts to provide portal outsourcing services for 21 states. Our closest competitor operates one state portal.

#### REVENUE RECOGNITION

We classify our revenues and cost of revenues into two categories: (1) portal and (2) software & services. The portal category includes revenues and cost of revenues primarily from our subsidiaries operating government portals on an outsourced basis. The software & services category includes revenues and cost of revenues primarily from our UCC and corporate filings and ethics & elections businesses. We currently derive revenue from two main sources: transaction-based fees and fees for application development. Each of these revenue types and the corresponding business models are further described below.

#### Our portal outsourcing businesses

We categorize our portal revenues according to the underlying source of revenue. A brief description of each category follows:

- <u>DMV transaction-based</u>: these are transaction fees from the sale of electronic access to driver history records, referred to as DMV records, from our state portals to data resellers, insurance companies and other pre-authorized customers on behalf of our state partners, and are generally recurring.
- <u>Non-DMV transaction-based</u>: these are transaction fees from sources other than the sale of DMV records, for transactions conducted by business users and consumer users through our portals, and are generally recurring. For a representative listing of non-DMV services we currently offer through our portals, refer to Part I, Item 1 in our Form 10-K for the year ended December 31, 2007, filed with the SEC on March 17, 2008.

| • <u>Software development &amp; portal management</u> : these are fees from the performance of software development projects and other time and materials or fixed fee services for our government partners. While we actively market portal software development services, they do not have the same degree of predictability as our transaction-based or portal management revenues. |
|--|
| Our software & services businesses   |
| Ethics & elections   |
| Our ethics & elections business derives the majority of its revenues from time and materials application development and maintenance outsourcing contracts and recognizes revenues as services are provided. At September 30, 2008, our ethics & elections business was primarily engaged in servicing its contracts with the Federal Election Commission and the state of Michigan.   |

#### **UCC** and corporate filings

Our UCC and corporate filings software development business derives the majority of its revenues from fixed-price application development contracts and recognizes revenues on the percentage of completion method. At September 30, 2008, this business was primarily engaged in servicing its contract with the California Secretary of State and no longer markets its applications and services in respect of new engagements.

#### CRITICAL ACCOUNTING POLICIES

There have been no material changes to our critical accounting policies and estimates from the information provided in Item 7, Management s Discussion and Analysis of Financial Condition and Results of Operations, included in our Form 10-K for the year ended December 31, 2007, filed with the SEC on March 17, 2008, except as follows:

Valuation of Investments

At September 30, 2008, our short-term investments consisted entirely of student loan auction-rate securities, or SLARS. As further discussed in Note 1 in the Notes to the Unaudited Consolidated Financial Statements included in this Form 10-Q, due to the absence of quotes from our broker-dealer and the lack of readily observable market quotes, we used a discounted cash flow valuation model to estimate the fair value of our SLARS at September 30, 2008. This valuation model includes assumptions such as assessments of expected cash flows, discount rates and workout periods. These assumptions and assessments are subject to uncertainties, are difficult to predict and require significant judgment. The use of different assumptions, applying different judgment to inherently subjective matters and changes in future market conditions could result in significantly different estimates of fair value.

We assess other-than-temporary impairment of short-term investments in accordance with FASB Staff Position No. 115-1, The Meaning of Other-Than-Temporary Impairment and its Application to Certain Investments. This assessment requires significant judgment. In making this determination, we employ a systematic methodology that considers available quantitative and qualitative evidence in evaluating potential impairment of our investments. If the cost of an investment exceeds its fair value, we evaluate general market conditions, earnings performance, credit rating, asset quality, and other key measures for our investments. We also consider the duration and extent to which the fair value has been less than cost, and our ability and intent to hold the investment to recovery. Once a decline in fair value is determined to be other-than-temporary, an impairment charge is recorded, a loss is recognized in our consolidated statements of income and a new cost basis in the investment is established. We have not recorded any other-than-temporary impairments on our investments.

As further discussed in Note 1 in the Notes to the Unaudited Consolidated Financial Statements included in this Form 10-Q, our SLARS, totaling approximately \$6.9 million, were repurchased by the broker-dealer of our SLARS at par value in early October 2008.

#### RESULTS OF OPERATIONS

The following discussion summarizes the significant factors affecting operating results for the three- and nine-month periods ended September 30, 2008 and 2007. This discussion and analysis should be read in conjunction with our unaudited consolidated interim financial statements and the related notes included in this Form 10-Q.

|  | Three months<br>September |      | Nine months ended<br>September 30, |      |  |  |
|--|---------------------------|------|------------------------------------|------|--|--|
| Key Financial Metrics  | 2008                      | 2007 | 2008                               | 2007 |  |  |
| Revenue growth outsourced portals                            | 17%                       | 20%  | 19%                                | 18%  |  |  |
| Same state revenue growth outsourced portals                 | 10%                       | 19%  | 12%                                | 16%  |  |  |
| Recurring portal revenue %                                   | 94%                       | 94%  | 92%                                | 94%  |  |  |
| Gross profit % - outsourced portals                          | 44%                       | 48%  | 46%                                | 48%  |  |  |
| Selling & administrative expenses as % of portal revenues    | 23%                       | 25%  | 24%                                | 26%  |  |  |
| Operating income margin % (operating income as a % of portal |                           |      |                                    |      |  |  |
| revenues)  | 19%                       | 21%  | 20%                                | 21%  |  |  |

PORTAL REVENUES. In the analysis below, we have categorized our portal revenues according to the underlying source of revenue (in thousands) with the corresponding percentage change from the prior year period.

|                        |              | ree months ended<br>September 30,<br>% | l  |        | N            | line months ended<br>September 30,<br>% |              |
|------------------------|--------------|--|----|--------|--------------|---|--------------|
|                        | 2008         | Change                                 |    | 2007   | 2008         | Change                                  | 2007         |
| DMV transaction-based  | \$<br>11,745 | 5%                                     | \$ | 11,171 | \$<br>35,445 | 5%                                      | \$<br>33,906 |
| Non-DMV                |              |  |    |        |              |   |              |
| transaction-based      | 8,800        | 23%                                    |    | 7,128  | 25,427       | 25%                                     | 20,409       |
| Software development & |              |  |    |        |              |   |              |
| portal management      | 3,602        | 50%                                    |    | 2,400  | 11,692       | 70%                                     | 6,862        |
|                        |              |  |    |        |              |   |              |
| Total                  | \$<br>24,147 | 17%                                    | \$ | 20,699 | \$<br>72,564 | 19%                                     | \$<br>61,177 |

Portal revenues in the current quarter increased 17%, or approximately \$3.4 million, over the prior year quarter. This increase was mainly attributable to a 10% increase, or approximately \$1.9 million, in same state portal revenues (outsourced portals in operation and generating recurring revenues for two full periods), and a 7% increase, or approximately \$1.5 million, in revenues from our newer portals, including Arizona (\$1.1 million), which began to generate revenues in October 2007, and West Virginia (\$0.4 million), which began to generate DMV revenues in February 2008. Same state portal revenues in the current quarter increased 10% over the prior year quarter due to increased transaction revenues from our Alabama, Colorado, Hawaii, Idaho, and Oklahoma portals, among others.

Our Indiana portal subsidiary operates under a long-term contract with the state of Indiana that is based on a funding model that includes recurring fixed monthly fees for baseline services and primarily project-based pricing for variable services, rather than transaction-based revenues for DMV and non-DMV services. Excluding Indiana, same state portal revenues in the current quarter increased 11% over the prior year quarter, with same state DMV transaction-based revenues increasing 2% and same state non-DMV transaction-based revenues increasing 26% (primarily due to the addition of several new revenue generating applications in existing portals). Our same state revenue growth in the current quarter was lower than the growth we achieved in the prior year quarter primarily due to decreases in same state DMV and non-DMV transaction-based revenue growth. Same state DMV revenue growth in the current quarter was 2% compared to 11% in the prior year quarter. The higher growth in the prior year quarter was primarily due to the effect of DMV price increases in three of our portal states that went into

effect in late 2006. Absent DMV price increases, same state DMV revenues have historically grown at a rate of 1% to 3% per year. Same state non-DMV transaction based revenue growth was 31% in the prior year quarter.

Portal revenues for the nine months in the current period increased 19%, or approximately \$11.4 million, over the prior year period. Of this increase, 12%, or approximately \$7.0 million, was attributable to an increase in same state

portal revenues and 7%, or approximately \$4.4 million, was attributable to our new portals including Vermont (\$0.3 million), which began to generate revenues in March 2007, Arizona (\$3.0 million), and West Virginia (\$1.1 million). Consistent with our results in the current quarter, same state portal revenues in the current-to-date period increased 12% over the prior year period. Excluding Indiana, same state portal revenues in the current year-to-date period increased 12% over the prior year period, with same state DMV transaction-based revenues increasing 1% and same state non-DMV transaction-based revenues increasing 26%.

COST OF PORTAL REVENUES. Cost of portal revenues for the current quarter increased 25%, or approximately \$2.7 million, over the prior year quarter. This increase was attributable to a 15% increase, or approximately \$1.6 million, in same state cost of portal revenues, and a 10% increase, or approximately \$1.1 million, in cost of portal revenues from our newer state portal businesses in Arizona and West Virginia.

The increase in same state cost of portal revenues in the current quarter was partially attributable to additional personnel in several of our portals due to our continued growth and reinvestment in our core business. Also contributing to this increase was an increase in bank fees. A growing percentage of our non-DMV transaction-based revenues are generated from online applications whereby users pay for information or transactions via credit cards. We typically earn a percentage of the credit card transaction amount, but also must pay an associated fee to the bank that processes the credit card transaction. We earn a lower gross profit percentage on these transactions as compared to our other non-DMV applications. However, we plan to continue to implement these services as they contribute favorably to our operating income growth.

Our portal gross profit rate was 44% for the current quarter and 48% in the prior year quarter, as cost of portal revenues grew at a higher rate (25%) than portal revenues (17%) in the current quarter. The decrease in our portal gross profit rate in the current quarter was partially attributable to lower startup margins in our two newest portals, Arizona and West Virginia. We carefully monitor our portal gross profit percentage to strike the balance between generating a solid financial return for our shareholders and delivering value to our government partners through reinvestment in our portals (which we believe also benefits our shareholders).

Cost of portal revenues for the nine months in the current period increased 24%, or approximately \$7.5 million, over the prior period. Of this increase, 13%, or approximately \$4.2 million, was attributable to an increase in same state cost of portal revenues, and 11%, or approximately \$3.3 million, was primarily attributable to our new Arizona and West Virginia portals. Our portal gross profit rate for nine months in the current year period was 46% compared to 48% in the prior year period.

SOFTWARE & SERVICES REVENUES. In the analysis below, we have categorized our software & services revenues by type of business (in thousands), with the corresponding percentage change from the prior year period.

|                         | Three months ended September 30, % |      |        |    |      |             |        |    |       |
|-------------------------|------------------------------------|------|--------|----|------|-------------|--------|----|-------|
|                         |                                    | 2008 | Change |    | 2007 | 2008        | Change |    | 2007  |
| Ethics & elections      | \$                                 | 565  | (11)%  | \$ | 637  | \$<br>1,933 | 9%     | \$ | 1,779 |
| UCC & corporate filings |                                    |      |        |    |      |             |        |    |       |
| software development    |                                    | 147  | (16)%  |    | 174  | 441         | (18)%  |    | 535   |
| Other                   |                                    | 82   | 70%    |    | 48   | 384         | 117%   |    | 177   |
|                         |                                    |      |        |    |      |             |        |    |       |
| Total                   | \$                                 | 794  | (8)%   | \$ | 859  | \$<br>2,758 | 11%    | \$ | 2,491 |

Software & services revenues in the current quarter decreased 8%, or approximately \$0.1 million, over the prior year quarter. On a year-to-date basis, software & services revenues increased 11%, or approximately \$0.3 million, due primarily to revenues generated from a consulting services engagement with a private company and to increased revenues from a contract renewal with the state of Michigan in our ethics and elections business that enhanced revenues we earn.

SELLING & ADMINISTRATIVE. Selling & administrative expenses in the current quarter and year-to-date

periods increased 6% and 10%, respectively, or approximately \$0.3 million and \$1.5 million, over the prior year periods. The increase in selling & administrative expenses in the current quarter is primarily attributable to an increase in stock-based compensation expense of approximately \$0.2 million due to restricted stock awards granted to certain management-level employees, executive officers and non-employee directors during 2008 and increased salary expense for additional personnel to support and enhance corporate wide information technology security and portal operations, in addition to sales and marketing growth initiatives. Also, as discussed in Note 7 in the Notes to the Unaudited Consolidated Financial Statements in this Form 10-Q and in Item 1A, Item 3 and Note 8 in the Company s Annual Report on Form 10-K for the year ended December 31, 2007, filed with the SEC on March 17, 2008, we have been the subject of an informal SEC inquiry of expense reporting by certain officers of our Company and certain potentially related matters. In connection with the SEC inquiry, a review was undertaken by the Audit Committee of our Board of Directors, with the assistance of outside, independent counsel, which focused on such expense reporting. The SEC issued a formal order of investigation in the second quarter of 2008. Selling & administrative expenses for the nine-month period ended September 30, 2008 includes approximately \$0.5 million of legal fees and other expenses incurred in connection with the ongoing SEC investigation and the Audit Committee review. We could incur significant legal fees and other expenses in connection with the ongoing SEC investigation. Selling & administrative expenses for the nine-month period ended September 30, 2007 includes approximately \$0.5 million of legal fees and other expenses incurred in connection with the ongoing SEC investigation and the Audit Committee review. The remaining year-to-date increase in selling & administrative expenses is primarily attributable to an increase in stock-based compensation expense of approximately \$0.3 million and salary expense for additional personnel across our corporate-level divisions, as further discussed above.

As a percentage of portal revenues, selling & administrative expenses were 23% and 24% in the current quarter and year-to-date periods, respectively, compared to 25% and 26% in the prior year quarter and year-to-date periods, respectively.

DEPRECIATION & AMORTIZATION. Depreciation & amortization expense in the current quarter and year-to-date periods increased 43% and 52%, respectively, or approximately \$0.3 million and \$0.9 million, over the prior year periods. The increase was primarily attributable to capital expenditures in the current and prior periods for normal fixed asset additions in our outsourced portal business, including Web servers, purchased software and office furniture and equipment to support and enhance corporate-wide information technology security and portal operations, in addition to capital expenditures for furniture, fixtures and leasehold improvements made in the second half of 2007 for our new corporate headquarters.

As a percentage of portal revenues, depreciation & amortization was 4% in the current quarter and year-to-date periods compared to 3% in the prior year periods. We currently expect depreciation & amortization expense as a percentage of portal revenues to range from 3% to 4% in 2008, as we will continue to make key information technology infrastructure and security investments to support the long-term expansion of our portal business.

INTEREST INCOME. Interest income reflects interest earned on our investable cash and investment portfolio. We currently expect interest income in 2008 to continue to be lower than in 2007, primarily because of the declining short-term interest rate environment we are currently experiencing.

GAIN (LOSS) ON AFFILIATE INVESTMENTS. Results of operations for the nine months ended September 30, 2007 include a \$0.5 million gain on the sale of our remaining investment in e-Government Solutions Limited, a private joint venture based in London, England.

INCOME TAXES. Our effective tax rate for the three- and nine-month periods ended September 30, 2008 was lower than the amount customarily expected due to the effect of a decrease in the liability for uncertain tax positions totaling approximately \$0.2 million, as further discussed in Note 5 to the Unaudited Consolidated Financial Statements included in this Form 10-Q. Our effective tax rate for the three- and nine-month periods ended September 30, 2007 was lower than the amount customarily expected due to the effect of decreases in the liability for

uncertain tax positions totaling approximately 0.5 million and 0.4 million, respectively, as further discussed in Note 5 to the Unaudited Consolidated Financial Statements included in this Form 10-Q .

#### LIQUIDITY AND CAPITAL RESOURCES

#### **Operating Activities**

Net cash provided by operating activities was \$23.8 million in the current period as compared to \$18.8 million in the prior year period. The increase in cash flow from operations in the current period was primarily the result of a year-over-year increase in operating income, excluding non-cash charges for depreciation & amortization and stock-based compensation, and the timing of payments to certain of our government partners, which affected accounts payable, offset by an increase in accounts receivable. We typically see an increase in both accounts receivable and accounts payable in the third quarter of every year due to increases in revenues across our portal businesses as compared to the fourth quarter of the previous year, which is our seasonally lowest quarter due to the smaller number of business days and a lower volume of business-to-government and citizen-to-government transactions during the holiday periods. A general increase in revenues in the current period contributed to the overall increase in our accounts receivable (approximately \$5.1 million) and our accounts payable (\$7.6 million). The increase in accounts payable in 2008 was also attributable to the timing of cash payments associated with excise tax filing applications, most notably in Hawaii (which increased accounts payable \$5.7 million in 2008 versus \$0.7 million during 2007).

We had a history of unprofitable operations prior to 2003 primarily due to operating losses incurred in our software & services businesses. These losses generated significant federal and state tax net operating losses, or NOLs. As a result of our NOL carryforwards, we are not currently paying federal income taxes, with the exception of amounts relating to alternative minimum tax, and are paying income taxes in only certain states. This positively impacts our operating cash flow and will continue to positively impact our operating cash flow during the NOL carryforward periods. Based on our projections, we currently expect to fully utilize our federal NOL carryforwards by the end of 2009. For the nine-month periods ended September 30, 2008 and 2007, combined federal and state income tax payments totaled approximately \$0.6 million and \$0.7 million, respectively.

#### **Investing Activities**

Investing activities in the current period primarily reflect the partial liquidation of our investment portfolio to pay the \$15.7 million special cash dividend in February 2008, and \$3.1 million of capital expenditures, which were primarily for normal fixed asset additions in our outsourced portal business, including Web servers, purchased software and office equipment. In addition, we capitalized approximately \$0.6 million of internal use software development costs relating to the standardization of customer management, billing and payment processing systems that support our portal operations and accounting systems. Cash provided by investing activities in the prior year period primarily reflects the liquidation of our investment portfolio to pay the \$46.7 million special cash dividend in February 2007, partially offset by investment purchases of \$12.0 million and \$2.6 million of capital expenditures, which were primarily for normal fixed asset additions in our outsourced portal business, including Web servers, purchased software and office equipment, in addition to corporate-wide spending on information technology security.

## Financing Activities

Financing activities in the current period primarily reflect payment of the \$15.7 million special cash dividend in February 2008, partially offset by the receipt of \$1.9 million in proceeds from the exercise of employee stock options and \$0.3 million in proceeds from our employee stock purchase program. Financing activities in the prior year period primarily reflect payment of the \$46.7 million special cash dividend in February 2007, partially offset by the receipt of \$0.8 million in proceeds from the exercise of employee stock options and \$0.2 million in proceeds from our employee stock purchase program.

### **Liquidity**

We recognize revenue primarily from providing outsourced government portal services net of the transaction fees due to the government when the services are provided. The fees that we must remit to the government are accrued as accounts payable and accounts receivable at the time services are provided. As a result, trade accounts payable and accounts receivable reflect the gross amounts outstanding at the balance sheet dates. Gross billings for the three months ended September 30, 2008 and December 31, 2007 were approximately \$337.3

million and \$303.8 million, respectively. The Company calculates days sales outstanding by dividing trade accounts receivable at the balance sheet date by gross billings for the period and multiplying the resulting quotient by the number of days in that period. Days sales outstanding for each of the three-month periods ended September 30, 2008 and December 31, 2007 was 9 days.

We believe that working capital is an important measure of our short-term liquidity. Working capital, defined as current assets minus current liabilities, increased to \$51.7 million at September 30, 2008 from \$49.8 million at December 31, 2007. Our current ratio, defined as current assets divided by current liabilities, at September 30, 2008 was 2.0 compared to 2.1 at December 31, 2007.

At September 30, 2008, our total cash and short-term investment balance was \$62.4 million compared to \$55.8 million at December 31, 2007. We believe that our currently available liquid resources, coupled with the unused portion of our line of credit of approximately \$8.7 million and cash generated from operations will be sufficient to meet our operating requirements, capital expenditure requirements and current growth initiatives for at least the next twelve months without the need of additional capital. However, we may need to raise additional capital within the next twelve months to further:

- fund operations if unforeseen costs arise;
- support our expansion into other states and government agencies beyond what is contemplated if unforeseen opportunities arise;
- expand our product and service offerings beyond what is contemplated if unforeseen opportunities arise;
- respond to unforeseen competitive pressures; and
- acquire technologies beyond what is contemplated.

Any projections of future earnings and cash flows are subject to substantial uncertainty. If our cash, investments and cash generated from operations and the unused portion of our line of credit are insufficient to satisfy our liquidity requirements, we may seek to sell additional equity securities or issue debt securities. The sale of additional equity securities could result in dilution to the Company s shareholders. Recently, credit and capital markets have experienced unusual volatility and disruption, and equity and debt financing have become more expensive and difficult to obtain. There can be no assurance that any additional financing would be available in amounts or on terms acceptable to the Company, if at all.

We issue letters of credit as collateral for performance on certain of our outsourced government portal contracts, as collateral for certain performance bonds and as collateral for certain office leases. These irrevocable letters of credit are generally in force for one year, for which we currently pay bank fees of 1% of face value per annum. We had unused outstanding letters of credit totaling approximately \$1.3 million at September 30, 2008. We are not currently required to cash collateralize these letters of credit. However, even though we currently expect to be profitable in fiscal 2008 and beyond, we may not be able to sustain or increase profitability on a quarterly or annual basis. We will need to generate sufficient revenues while containing costs and operating expenses if we are to achieve sustained profitability. If we are not able to sustain profitability, our cash collateral requirements may increase. Had we been required to post 100% cash collateral at September 30, 2008 for the face value of all performance bonds (which are partially supported by letters of credit) and our line of credit in conjunction with a corporate credit card agreement, unrestricted cash would have decreased by approximately \$4.3 million and would have been classified as restricted cash.

At September 30, 2008, we were bound by performance bond commitments totaling approximately \$3.3 million on certain government portal outsourcing contracts. These performance bonds are collateralized by a \$1 million letter of credit. We have never had any defaults resulting in

draws on performance bonds or letters of credit.

Off-Balance Sheet Arrangements, Contractual Obligations and Income Tax Uncertainties

We do not have off-balance sheet arrangements that are not recorded or disclosed in our financial statements. While we have significant operating lease commitments for office space, those commitments are generally tied to the period of performance under related contracts. We have income tax uncertainties of approximately \$0.5 million at September 30, 2008. These obligations are classified as other long-term liabilities in our consolidated balance sheet, as resolution is expected to take more than a year. We estimate that these matters could be resolved in one to three years. However, the ultimate timing of resolution is uncertain.

#### RECENT ACCOUNTING PRONOUNCEMENTS

Fair Value Measurements

In September 2006, the FASB issued SFAS No. 157, Fair Value Measurements, which defines fair value, establishes a framework for measuring fair value in generally accepted accounting principles, and expands disclosures about fair value measurements. SFAS No. 157 does not require any new fair value measurements, but provides guidance on how to measure fair value by providing a fair value hierarchy used to classify the source of the information. Except for the portion of SFAS No. 157 that addresses nonfinancial assets and nonfinancial liabilities that are recognized or disclosed at fair value in the financial statements on a nonrecurring basis, which has been deferred for one year, we adopted this standard effective January 1, 2008. The partial adoption of SFAS No. 157 did not have a material impact on our consolidated financial statements. We are currently evaluating the requirements of SFAS No. 157 that address nonfinancial assets and liabilities and have not yet determined the impact on our consolidated financial statements.

In February 2007, the FASB issued SFAS No. 159, The Fair Value Option for Financial Assets and Financial Liabilities, including an amendment of FASB Statement No. 115. SFAS No. 159 permits entities to choose to measure many financial instruments and certain other items at fair value that are not currently required to be measured at fair value. Unrealized gains and losses on items for which the fair value option has been elected are reported in earnings. SFAS No. 159 does not affect any existing accounting literature that requires certain assets and liabilities to be carried at fair value. We did not elect to choose the fair value option and record unrealized gains and losses in earnings for any of our financial instruments. Accordingly, the adoption of SFAS No. 159 on January 1, 2008 did not have any impact on our consolidated financial statements.

In May 2008, the FASB issued SFAS No. 162, The Hierarchy of Generally Accepted Accounting Principles. SFAS No. 162 is intended to improve financial reporting by identifying a consistent framework, or hierarchy, for selecting accounting principles to be used in preparing financial statements that are presented in conformity with generally accepted accounting principles in the United States for non-governmental entities. SFAS No. 162 is effective 60 days following approval by the Securities and Exchange Commission of the Public Company Accounting Oversight Board s amendments to AU Section 411, The Meaning of Present Fairly in Conformity with Generally Accepted Accounting Principles. We do not expect SFAS No. 162 to have a material impact on the preparation of our consolidated financial statements.

In June 2008, the FASB issued FASB Staff Position Emerging Issues Task Force 03-6-1, Determining Whether Instruments Granted in Share-Based Payment Transactions Are Participating Securities (FSP-EITF 03-6-1). Under FSP-EITF 03-6-1, unvested share-based payment awards that contain non-forfeitable rights to dividends or dividend equivalents (whether paid or unpaid) are participating securities and shall be included in the computation of earnings per share pursuant to the two-class method. FSP-EITF 03-6-1 is effective for financial statements issued for fiscal years beginning after December 15, 2008, and interim periods within those years and requires retrospective application. We are currently evaluating the requirements of FSP-EITF 03-6-1 and have not yet determined the impact on our consolidated financial statements.

### ITEM 3. QUANTITATIVE AND QUALITATIVE DISCLOSURES ABOUT MARKET RISK

INTEREST RATE RISK. As further discussed above under *Investments*, our short-term investments consisted entirely of student loan auction-rate securities, or SLARS, at September 30, 2008. We collected all interest payable on all of our SLARS. During early October 2008, the broker-dealer of our SLARS repurchased all

of our SLARS at par value, which totaled approximately \$6.9 million.

Our cash equivalents and short-term investments portfolio are subject to market risk due to changes in interest rates. Cash held in sweep accounts are invested exclusively in U.S. government money market accounts that purchase U.S. agency instruments or direct obligations of the U.S. Treasury. Interest rates related to these floating rate securities may produce less income than expected if interest rates fall. Current yields associated with these securities have been decreasing due to the increased demand for more conservative investments in light of the current credit crisis. Due in part to these factors, our future interest income may fall short of expectations due to changes in interest rates, but is not expected to materially impact results of operations.

Borrowings under our line of credit bear interest at a floating rate. Interest on amounts borrowed is payable at a base rate equal to the higher of the Federal Funds Rate plus 0.5% or the bank s prime rate. We currently have no principal amounts of indebtedness outstanding under our line of credit.

We do not use derivative financial instruments. A 10% change in interest rates would not have a material effect on our financial condition, results of operations or cash flows.

#### ITEM 4. CONTROLS AND PROCEDURES

#### a) EVALUATION OF DISCLOSURE CONTROLS AND PROCEDURES

The Company maintains disclosure controls and procedures (as defined in Rules 13a-15(e) and 15d-15(e) promulgated under the Securities Exchange Act of 1934, as amended (the Exchange Act )) that are designed to ensure that material information required to be disclosed in the reports it files or submits under the Exchange Act is recorded, processed, summarized and reported within the time periods specified in the SEC s rules and forms. Disclosure controls and procedures include, without limitation, controls and procedures designed to ensure that information required to be disclosed by an issuer in the reports that it files or submits under the Exchange Act is accumulated and communicated to the issuer s management, including its principal executive and principal financial officers, or persons performing similar functions, as appropriate to allow timely decisions regarding required disclosure. Under the supervision and with the participation of our management, including our principal executive officer and principal financial officer, we conducted an evaluation of the effectiveness of our disclosure controls and procedures as of the end of the period covered by this Quarterly Report on Form 10-Q. Based on this evaluation, our principal executive officer and our principal financial officer concluded that our disclosure controls and procedures were effective as of such date.

#### b) CHANGES IN INTERNAL CONTROL OVER FINANCIAL REPORTING

There have been no changes in our internal control over financial reporting that occurred during our third fiscal quarter of 2008 that have materially affected, or are reasonably likely to materially affect, our internal control over financial reporting.

There have been no changes in our internal control over financial reporting that occurred during our third #scal qual

#### PART II. OTHER INFORMATION

#### ITEM 1A. RISK FACTORS

The following risk factor disclosure is in addition to the disclosure of risks in CAUTIONS ABOUT FORWARD LOOKING STATEMENTS in Part I and RISK FASTORS in Part I, Item 1A of NIC s 2007 Annual Report on Form 10-K filed on March 17, 2008 with the Securities and Exchange Commission, and should be read in conjunction with those disclosures.

The resale of shares of our common stock previously held by the National Information Consortium Voting Trust, or the perception that those sales may occur, might adversely affect our stock price.

The National Information Consortium Voting Trust, which previously owned approximately 34% of our outstanding common stock, was dissolved as of June 20, 2008. As a result, there will be an increase

in the number of shares available for resale in the public market at such time as the shares previously held by the Voting Trust may be traded under applicable securities laws. We have sought interpretive advice from the SEC as to whether beneficiaries of the Voting Trust may publicly resell their shares without restriction prior to the end of the six-month holding period after dissolution of the Voting Trust. At such time as we receive favorable interpretive advice from the SEC or, if we do not receive a favorable response from the SEC, at the end of the six-month period, the shares held by beneficiaries of the Voting Trust who are not affiliates of the Company should be freely tradable under SEC Rule 144. Sales of substantial amounts of shares of our common stock in the public market, or the perception that those sales may occur, could cause the market price of our common stock to decline or make it more difficult for us to sell equity securities in the future at a time and a price that we consider appropriate.

In the event that we need debt financing in the future, recent uncertainty in the credit markets could affect our ability to obtain debt financing on reasonable terms.

Although we do not currently need debt financing, in the event we were to require debt financing in the future, the severe dislocations and liquidity disruptions in the credit markets could materially impact our ability to obtain debt financing on reasonable terms. The inability to access debt financing on reasonable terms could materially impact our ability to make acquisitions or materially expand our business in the future.

A prolonged economic slowdown or lengthy or severe recession could harm our operations.

A prolonged economic downturn or recession could materially impact our operations to the extent it results in reduced demand for Web-based access to governmental services. If current market and economic conditions persist or deteriorate, we may experience adverse impacts on our business, results of operations and financial condition.

### ITEM 2. UNREGISTERED SALES OF EQUITY SECURITIES AND USE OF PROCEEDS

(c) During the third quarter of 2008, the Company acquired shares of common stock surrendered by employees to pay income taxes due upon the vesting of restricted stock as follows:

| Period         | Total<br>Number of<br>Shares<br>Purchased |    | Average<br>Price Paid<br>per Share | Total Number of<br>Shares Purchased as<br>Part of Publicly<br>Announced Plans or<br>Programs | Maximum Number (or<br>Approximate Dollar Value) of<br>Shares that May Yet Be<br>Purchased Under the Plans or<br>Programs |
|----------------|---|----|------------------------------------|--|--|
| July 24, 2008  | 1,271                                     | \$ | 7.48                               | N/A  | N/A  |
| I.J. 21 2000   | 22 200                                    | ¢  | 7.66                               | NT/A   | NI/A   |
| July 31, 2008  | 32,300                                    | Ф  | 7.66                               | N/A  | N/A  |
| August 1, 2008 | 18,714                                    | \$ | 7.38                               | N/A  | N/A  |

#### ITEM 6. EXHIBITS

- 31.1 Certification of Chief Executive Officer Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002
- 31.2 Certification of Chief Financial Officer Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002
- 32.1 Section 906 Certifications of Chief Executive Officer and Chief Financial Officer

### **SIGNATURES**

Pursuant to the requirements of the Securities Exchange Act of 1934, the Company has duly caused this report to be signed on its behalf by the undersigned thereunto duly authorized.

NIC INC.

Dated: November 6, 2008

/s/Stephen M. Kovzan Stephen M. Kovzan Chief Financial Officer

29

## NIC Inc.

## EXHIBIT INDEX

| Exhibit<br>Number | Description of Exhibit   |
|-------------------|--|
| 31.1              | Certification of Chief Executive Officer Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002 |
| 31.2              | Certification of Chief Financial Officer Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002 |
| 32.1              | Section 906 Certifications of Chief Executive Officer and Chief Financial Officer                  |
|                   |  |